

CHAIR – VERN MOSS, MADERA COUNTY
VICE CHAIR – RICHARD PLAND, TUOLUMNE COUNTY
EXECUTIVE DIRECTOR – GREG NORTON



TECHNICAL ADVISORY GROUP CHAIR – JIM MCHARGUE,
AMADOR COUNTY
TAG VICE CHAIR – GRETCHEN OLSEN, TUOLUMNE COUNTY
PROGRAM MANAGER – MARY PITTO

Resolution #10-02

RESOLUTION TO APPROVE THE INDEPENDENT AUDITOR'S REPORTS AND FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

WHEREAS, Section 14d of the Joint Exercise of Powers Agreement for the Rural Counties' Environmental Services Joint Powers Authority (ESJPA) requires an annual audit of the accounts and records of the Authority as prescribed by the State Controller for special districts under Section 26909 of the Government Code of the State of California in conformance with generally accepted auditing standards, and;

WHEREAS, ESJPA contracted with Perry-Smith, LLP to conduct the audit in accordance with Governmental Accounting Standards and to issue an Independent Auditor's Report on the financial statements for the year ended December 31, 2009, and;

WHEREAS, Perry-Smith, LLP reported the financial statements present fairly, in all material respects, the respective financial position of the governmental activities and major fund of ESJPA as of December 31, 2009, and the respective changes in financial position thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America, as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts, and;

WHEREAS, Perry-Smith, LLP noted no matters involving the internal control over financial reporting and its operation that they consider to be a material weakness.

NOW, THEREFORE, BE IT RESOLVED by the Board of Directors of the Rural Counties' Environmental Services Joint Powers Authority to approve the Independent Auditor's Report and Financial Statements for the year ended December 31, 2009.

Signed: _____

Date: _____

Kevin Cann, Vice-Chair
Rural Counties' Environmental Services Joint Powers Authority

RURAL COUNTIES' ENVIRONMENTAL SERVICES

JOINT POWERS AUTHORITY

FINANCIAL STATEMENTS

WITH SUPPLEMENTARY INFORMATION

FOR THE YEAR ENDED DECEMBER 31, 2009

AND

INDEPENDENT AUDITOR'S REPORT

**RURAL COUNTIES' ENVIRONMENTAL SERVICES
JOINT POWERS AUTHORITY**

**FINANCIAL STATEMENTS
WITH SUPPLEMENTARY INFORMATION**

For the Year Ended December 31, 2009

TABLE OF CONTENTS

	<u>Page</u>
Independent Auditor's Report	1-2
Management's Discussion and Analysis	3-6
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Assets	7
Statement of Activities	8
Fund Financial Statements:	
Balance Sheet – General Fund	9
Statement of Revenues, Expenditures and Changes in Fund Balance – General Fund	10
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund	11
Notes to Basic Financial Statements	12-16
Supplementary Information:	
Supplemental Statement of Revenues, Expenditures and Changes in Fund Balance by Grant	17
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	18-19

INDEPENDENT AUDITOR'S REPORT

Board of Directors
Rural Counties' Environmental Services
Joint Powers Authority
Sacramento, California

We have audited the accompanying financial statements of the governmental activities and major fund of the Rural Counties' Environmental Services Joint Powers Authority (Authority), as of and for the year ended December 31, 2009, which collectively comprise the Authority's basic financial statements as listed in the accompanying Table of Contents. These financial statements are the responsibility of the Authority's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the State Controller's Minimum Audit Requirements for California Special Districts and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of Rural Counties' Environmental Services Joint Powers Authority as of December 31, 2009, and the respective changes in financial position thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America, as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

INDEPENDENT AUDITOR'S REPORT

(Continued)

In accordance with *Government Auditing Standards*, we have also issued our report dated May 21, 2010, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's discussion and analysis on pages 3 through 6 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying supplemental statement of revenues, expenditures and changes in fund balance by grant is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on it.

Perry-Smith LLP

Sacramento, California
May 21, 2010



MANAGEMENT'S DISCUSSION AND ANALYSIS

Rural Counties' Environmental Services Joint Powers Authority (Authority) is a joint powers authority comprised of twenty-two rural California counties. The purpose of the Authority is to provide programs for planning, management and operation of solid waste programs, and for other environmental services including, but not necessarily limited to, legislative and regulatory advocacy, solicitation of grant funding, and implementation of grant-funded projects.

This section of the Authority's basic financial statements presents a discussion and analysis of the Authority's financial performance during the calendar year ended December 31, 2009.

FINANCIAL HIGHLIGHTS

The assets of the Authority exceeded liabilities at December 31, 2009 by \$133,713 (net assets). All of the net assets are available to meet ongoing obligations. The Authority's total net assets decreased by \$23,023 from December 31, 2008 to December 31, 2009 due primarily to decreased grant revenue.

Actual grant revenue was \$16,704 less than the final budget and grant expenses were \$16,704 less than the final budget primarily due to a less grant activity than anticipated. Three competitive grant proposals were submitted for funding in 2009 and one was funded. The remaining two proposals have not yet been awarded.

OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis in this section is intended to serve as an introduction to the Authority's basic financial statements. The Authority's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to basic financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Government-wide financial statements are designed to provide readers with a broad overview of the Authority's finances, using accounting methods similar to those of a private-sector business. These statements provide information about the Authority's overall financial status.

The *Statement of Net Assets* presents information on all the Authority's assets and liabilities as of the end of the calendar year, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating.

The *Statement of Activities* presents information on how net assets changed during the calendar year, with revenues and expenditures by major type or function. All changes in net assets are reported as soon as the underlying event which gives rise to the change occurs, regardless of the timing of related cash flows.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Both of the government-wide financial statements distinguish functions of the Authority that are primarily financed with member dues and grant funding.

Fund financial statements are the more familiar groupings of accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The Authority, like state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Authority utilizes a special revenue fund to account for its activities.

Notes to Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Rural Counties' Environmental Services Joint Powers Authority Condensed Statement of Net Assets December 31, 2009 and 2008

	Governmental Activities		Increase/(Decrease)	
	2009	2008	\$	%
Assets:				
Cash and prepaids	\$ 121,354	\$ 201,424	\$ (80,070)	(39.8%)
Receivables	180,268	139,455	40,813	29.3%
Total assets	<u>301,622</u>	<u>340,879</u>	<u>(39,257)</u>	<u>(11.5%)</u>
Liabilities:				
Payables	108,471	75,464	33,007	43.7%
Deferred revenue and funds held for projects	59,438	108,679	(49,241)	(45.3%)
Total liabilities	<u>167,909</u>	<u>184,143</u>	<u>(16,234)</u>	<u>(8.8%)</u>
Net assets:				
Net assets, unrestricted	<u>\$ 133,713</u>	<u>\$ 156,736</u>	<u>\$ (23,023)</u>	<u>(14.7%)</u>

As noted earlier, net assets may serve over time as a useful indicator of an entity's financial position. In the case of the Authority, net assets (assets in excess of liabilities) were \$133,713 at December 31, 2009, a decrease of \$23,023 (down 14.7%) from December 31, 2008.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Rural Counties' Environmental Services Joint Powers Authority Condensed Statement of Activities For the Year Ended December 31, 2009 and 2008

	Governmental Activities		Increase/(Decrease)	
	2009	2008	\$	%
Revenues:				
Grants	\$ 260,196	\$ 315,662	\$ (55,466)	(17.6%)
Membership dues	121,800	118,800	3,000	2.5%
Miscellaneous Income	25,386	2,170	23,216	1069.8%
Total revenues	<u>407,382</u>	<u>436,632</u>	<u>(29,250)</u>	<u>(6.7%)</u>
Expenditures:				
Grants on behalf of member counties	260,196	315,662	(55,466)	(17.6%)
Administration	170,209	113,584	56,625	49.9%
Total expenditures	<u>430,405</u>	<u>429,246</u>	<u>1,159</u>	<u>0.3%</u>
Change in net assets	(23,023)	7,386	(30,409)	(411.7%)
Net assets, beginning of year	156,736	149,350	7,386	4.9%
Net assets, end of year	<u>\$ 133,713</u>	<u>\$ 156,736</u>	<u>\$ (23,023)</u>	<u>(14.7%)</u>

FINANCIAL ANALYSIS OF THE AUTHORITY'S FUND

As noted earlier, the Authority uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds

The general fund is the general operating fund of the Authority. It is used to account for all of the Authority's financial resources. For the year ended December 31, 2009, the Authority's total revenues decreased by \$29,250 (down 6.7%). The Authority also experienced an increase in total expenditures of \$1,159 (up 0.3%). The decrease in revenue was primarily due to reduced grant activity.

FUTURE ECONOMIC OUTLOOK

The Authority anticipates continued grant funding through the California Department of Resources Recycling and Recovery's (Cal Recycle) Used Oil Block Grant program and limited funding through the Department of Conservation's Division of Recycling City/County Payment program through July 2010. Program implementation for the Cal Recycle Tire Cleanup and Amnesty Grant and the Cal Recycle Household Hazardous Waste – 17th Cycle Regional Grant will continue through the end of 2010. The Authority continued to seek additional avenues for grant funding to support the purpose of the Authority and its members throughout 2009, and will do so as well in 2010. The Authority has applied for a U.S. Department of Agriculture Solid Waste Management Grant and another Cal Recycle Tire Amnesty Grant.

MANAGEMENT'S DISCUSSION AND ANALYSIS

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Authority's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Rural Counties' Environmental Services Joint Powers Authority, 1215 K Street, Suite 1650, Sacramento, CA 95814.

**RURAL COUNTIES' ENVIRONMENTAL SERVICES
JOINT POWERS AUTHORITY**

**STATEMENT OF NET ASSETS
December 31, 2009**

	<u>Governmental Activities</u>
ASSETS	
Cash (Note 3)	\$ 118,316
Restricted cash	3,038
Grants and accounts receivable	177,922
Prepaid assets	<u>2,346</u>
Total assets	<u>301,622</u>
LIABILITIES	
Accounts payable	36,542
Accounts payable-RCRC (Note 4)	71,929
Deferred revenue	56,400
Funds held for projects	<u>3,038</u>
Total liabilities	<u>167,909</u>
NET ASSETS	
Unrestricted	<u>\$ 133,713</u>

The accompanying notes are an integral
part of these financial statements.

**RURAL COUNTIES' ENVIRONMENTAL SERVICES
JOINT POWERS AUTHORITY**

**STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2009**

	<u>Governmental Activities</u>
PROGRAM EXPENSES	
Solid waste programs	\$ 260,196
Administration	<u>170,209</u>
Total program expenses	<u>430,405</u>
PROGRAM REVENUES	
Operating grants and contracts	260,196
Charges for services - membership dues	<u>121,800</u>
Total program revenues	<u>381,996</u>
Net program loss	<u>(48,409)</u>
GENERAL REVENUES	
Contribution, interest income and miscellaneous	<u>25,386</u>
Decrease in net assets	(23,023)
Net assets - January 1, 2009	<u>156,736</u>
Net assets - December 31, 2009	<u>\$ 133,713</u>

The accompanying notes are an integral
part of these financial statements.

**RURAL COUNTIES' ENVIRONMENTAL SERVICES
JOINT POWERS AUTHORITY**

**BALANCE SHEET
GENERAL FUND
December 31, 2009**

ASSETS

Cash (Note 3)	\$ 118,316
Restricted cash	3,038
Grants, accounts receivable & prepaids	<u>180,268</u>
Total assets	<u>\$ 301,622</u>

LIABILITIES AND FUND BALANCE

Liabilities:	
Accounts payable	\$ 36,542
Accounts payable - RCRC (Note 4)	71,929
Deferred revenue	56,400
Funds held for projects	<u>3,038</u>
Total liabilities	<u>167,909</u>
Fund balance - unreserved	<u>133,713</u>
Total liabilities and fund balance	<u>\$ 301,622</u>

The accompanying notes are an integral
part of these financial statements.

**RURAL COUNTIES' ENVIRONMENTAL SERVICES
JOINT POWERS AUTHORITY**

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE
GENERAL FUND
For the Year Ended December 31, 2009**

Revenues:	
Intergovernmental:	
Grants and contracts	\$ 260,196
Membership dues	121,800
Interest and miscellaneous	<u>25,386</u>
Total revenues	<u>407,382</u>
Expenditures:	
Solid waste programs:	
Grants on behalf of member counties	260,196
Administration:	
Technical support services (Note 4)	90,000
Consultants	35,186
Other	<u>45,023</u>
Total expenditures	<u>430,405</u>
Excess expenditures over revenue	(23,023)
Fund balance - January 1, 2009	<u>156,736</u>
Fund balance - December 31, 2009	<u>\$ 133,713</u>

The accompanying notes are an integral
part of these financial statements.

**RURAL COUNTIES' ENVIRONMENTAL SERVICES
JOINT POWERS AUTHORITY**

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL
GENERAL FUND
For the Year Ended December 31, 2009**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Intergovernmental:				
Grants	\$ 276,900	\$ 276,900	\$ 260,196	\$ (16,704)
Membership dues	118,800	118,800	121,800	3,000
Miscellaneous	<u>94,880</u>	<u>94,880</u>	<u>25,386</u>	<u>(69,494)</u>
Total revenues	<u>490,580</u>	<u>490,580</u>	<u>407,382</u>	<u>(83,198)</u>
Expenditures:				
Solid waste programs:				
Grants on behalf of member counties	276,900	276,900	260,196	(16,704)
Administration:				
Technical support services	90,000	90,000	90,000	0
Consultants	44,000	44,000	35,186	(8,814)
Other	<u>79,680</u>	<u>79,680</u>	<u>45,023</u>	<u>(34,657)</u>
Total expenditures	<u>490,580</u>	<u>490,580</u>	<u>430,405</u>	<u>(60,175)</u>
Excess of expenditures over revenues	0	0	(23,023)	(23,023)
Fund balance, January 1, 2009	<u>156,736</u>	<u>156,736</u>	<u>156,736</u>	<u>0</u>
Fund balance, December 31, 2009	<u>\$ 156,736</u>	<u>\$ 156,736</u>	<u>\$ 133,713</u>	<u>\$ (23,023)</u>

The accompanying notes are an integral
part of these financial statements.

**RURAL COUNTIES' ENVIRONMENTAL SERVICES
JOINT POWERS AUTHORITY**

NOTES TO BASIC FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

Rural Counties' Environmental Services Joint Powers Authority (Authority) is an organization of certain political subdivisions of the State of California, engaged in the exercise of an essential governmental function. The purpose of the Authority is to develop and fund programs to provide for solid waste planning, solid waste services, cooperative marketing and regulatory advocacy and other environmental services, as well as to provide a forum for mutual support, to strengthen the liaison with state government, and to secure and disseminate information of common interest relating to environmental issues. Twenty-two member counties participate in the Authority, which is governed by a Board of Directors.

The Authority contracts with various organizations and businesses to provide specialized services as needed to administer and implement programs as determined by the Authority's Board of Directors. Regional Council of Rural Counties (RCRC), a California nonprofit mutual benefit corporation, provides various administrative and technical support services to the Authority. RCRC was organized to serve and strengthen county and local governments through definition, study and actions relative to problems affecting the member counties and their resources to include but not be limited to those of social, economic, environmental and ecological importance. Technical support services provided by RCRC include salaries and wages, benefits, and related costs (see Note 4).

The Authority's Board members are a member of the Board of Supervisors from each member county or their designated alternate to represent the member county.

The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing government accounting and financial reporting principles. The more significant of the Authority's accounting policies are described below.

Government-Wide and Fund Financial Statements

The statement of net assets and statement of activities include the financial activities of the Authority. The Authority is only engaged in governmental activities, which are normally supported by intergovernmental revenues and charges for services.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the Authority. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a specific function. Program revenues include charges for services, membership dues and grants that are restricted to meeting operating requirements.

**RURAL COUNTIES' ENVIRONMENTAL SERVICES
JOINT POWERS AUTHORITY**

NOTES TO BASIC FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Separate fund financial statements are provided for the Authority's General Fund. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Authority uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The fund financial statements focus on the near-term inflows and outflows of available expendable resources. Such information may be useful in evaluating a government's near-term financing requirements.

When both restricted and unrestricted resources are available for use, it is the Authority's policy to use restricted resources first, then unrestricted resources as they are needed.

Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. The General Fund is the general operating fund of the Authority. It is used to account for all of the Authority's financial resources. Grant revenues are recognized as soon as all eligibility requirements imposed by the provider have been met, provided they are measurable and available. All other revenues of the Authority are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay the liabilities of the current period. For this purpose, the Authority considers revenues to be available if they are collected within 6 months from year end. Expenditures are recorded when a liability is incurred.

Restricted Cash

Restricted cash includes funds held for projects and are restricted by members as to their use. These amounts are not included in cash and cash equivalents, regardless of the liquidity or maturity date of these amounts. As of December 31, 2009, cash balances of \$3,038 were restricted.

Grants Receivable

As of December 31, 2009, receivables are primarily comprised of funds due from granting agencies.

**RURAL COUNTIES' ENVIRONMENTAL SERVICES
JOINT POWERS AUTHORITY**

NOTES TO BASIC FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Funds Held for Projects

The Authority accepts funds on behalf of certain members for projects designated by those members. The members contributing the funds direct the expenditure of those funds. As a result, the Authority recognizes a liability equal to the amount of funds collected by the Authority for these projects. Funds received by the Authority are not segregated from the general operating accounts of the Authority.

Deferred Revenue

Counties are assessed membership dues on July 1st of each year. The dues cover a one-year period from July 1 to June 30 and are recognized ratably over that period.

Income Taxes

The Authority is an organization comprised of public agencies and is exempt from Federal income and California franchise taxes. Accordingly, no provision for Federal or State income taxes has been made in the accompanying financial statements.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

Impact of New Accounting Pronouncements

In March 2009, GASB issued Governmental Accounting Standards No. 56, Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards. GASB No. 56 incorporates the financial reporting guidance from the AICPA Statements on Auditing Standards that establishes accounting principles for related party transactions, going concern consideration and subsequent events into the GASB authoritative literature. This change is effective for financial statements issued for periods ended after March 31, 2009. The Authority adopted this standard for 2009, and the adoption did not have a material impact on the financial statements.

2. BUDGETARY INFORMATION

The Authority's Board of Directors approves all budgeted revenues and expenditures. Budgeted revenue and expenditures represent the original adopted budget and any amendments during the year. The legal level of budgetary control for the Authority is total expenditures. The budgetary process is on a basis of accounting consistent with accounting principles generally accepted in the United States of America.

**RURAL COUNTIES' ENVIRONMENTAL SERVICES
JOINT POWERS AUTHORITY**

NOTES TO BASIC FINANCIAL STATEMENTS

3. CASH

Deposits – Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned to it. Cash consists of deposits with financial institutions. As of December 31, 2009, the Authority's deposits are entirely insured or collateralized. Section 53652 of the California Governmental Code requires financial institutions to secure deposits made by governmental units in excess of insured amounts, by the pledging of governmental securities as collateral. The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by governmental units.

4. RELATED PARTY TRANSACTIONS

Technical support services provided to the Authority by RCRC for the year ended December 31, 2009 totaled \$90,000, of which \$45,000 were payable as of December 31, 2009. In addition, \$26,929 was payable to RCRC as of December 31, 2009 for administrative expenses paid by RCRC on behalf of the Authority. In 2009, RCRC contributed \$25,000 in support of ESJPA expenses. This amount was part of the funds to be made available through the 2009 budget line item for Contribution from RCRC. Cash payment was received in full before December 31, 2009.

5. CONTINGENCIES

The Authority has received grants from state and local sources that are subject to review and audit by representatives of those agencies to determine if the funds were expended in accordance with appropriate statutes, grant terms and regulations. These types of audits could lead to expenditure disallowances or questioned costs under grant terms. The Authority believes that no significant liabilities will be incurred as a result of these audits.

6. RISK MANAGEMENT

The Authority is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. RCRC purchases commercial insurance through an insurance agent who obtains insurance coverage from insurance companies, which includes coverage for the Authority. Coverage provided by commercial insurance and excess coverage as of December 31, 2009 is as follows:

**RURAL COUNTIES' ENVIRONMENTAL SERVICES
JOINT POWERS AUTHORITY**

NOTES TO BASIC FINANCIAL STATEMENTS

<u>Type of Coverage</u>	<u>Commercial Insurance (In Aggregate)</u>	<u>Excess or Additional Coverage (In Aggregate)</u>	<u>Deductible/Self- Insured Retention</u>
Special Liability Insurance Program	\$10,000,000 general liability	\$5,000,000 per occurrence	\$10,000 per occurrence
	\$10,000,000 errors and omissions		
	\$10,000,000 auto liability		
	\$10,000,000 non-owned and hired auto		
	\$5,000,000 employment practices	No excess on employment practices	
	\$1,000,000 fire damage liability		
	\$10,000,000 uninsured motorist coverage		
	\$10,000,000 directors and officers		
Special Property Insurance Program	\$350,000,000 per occurrence (with sublimits from \$25,000,000 to \$500,000,000), excludes flood and earthquake		\$5,000 per occurrence
Pollution	\$1,000,000 claims made		\$25,000
Crime Coverage	\$1,000,000 combined limit	\$5,000,000	\$2,500 per occurrence

There have been no settlement amounts that have exceeded commercial insurance coverage for the last three years.

SUPPLEMENTARY INFORMATION

RURAL COUNTIES' ENVIRONMENTAL SERVICES
JOINT POWERS AUTHORITY

SUPPLEMENTAL STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE BY GRANT
For the Year Ended December 31, 2009

	UBG12/13 Regional	UBG14 Regional	HD17 Regional	UBG08 Regional	TCAS/4 Regional	SB332 Regional	Del Norte HD16	USDA Regional	Total
Revenues:									
Grants	\$ 28,336	\$ 7,913	\$ 57,793	\$ 6,273	\$ 76,213	\$ 31,158	\$ 7,800	\$ 44,710	\$ 252,396
Contracts									7,800
Total revenues	28,336	7,913	57,793	6,273	76,213	31,158	7,800	44,710	260,196
Expenditures:									
Grants of behalf of member counties:									
Mobile/other collection			35,875		57,092		7,021	100	93,067
Consultants	60	0	17,988				731	30,270	55,339
Other costs	1,478	122	544	1,020				3,721	7,616
Permanent facilities	5,782	6,403		2,875		19,797			34,857
Personnel	13,276	456	2,207	2,378	16,544	4,000	48	1,738	40,648
Publicity and education	7,740	932	1,179	0	2,577	7,361		8,881	28,670
Total expenditures	28,336	7,913	57,793	6,273	76,213	31,158	7,800	44,710	260,196
Excess of revenues over expenditures	0	0	(0)	0	0	0	0	0	0
Fund balance January 1, 2009	0	0	0	0	0	0	0	0	0
Fund balance December 31, 2009	0	0	(0)	0	0	0	0	0	0

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Board of Directors
Rural Counties' Environmental Services
Joint Powers Authority
Sacramento, California

We have audited the financial statements of Rural Counties' Environmental Services Joint Powers Authority (Authority), as of and for the year ended December 31, 2009, and have issued our report dated May 21, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Authority's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that is less severe than a material weakness, yet is important enough to merit attention by those charged with governance.

A material weakness is a significant deficiency, or combination of significant deficiencies, such that there is a reasonable possibility that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

(Continued)

Compliance and Other Matters (Continued)

We noted certain matters that we reported to management of the Authority in a separate letter dated May 21, 2010.

This report is intended solely for the information and use of the Board of Directors and management and is not intended to be and should not be used by anyone other than these specified parties.

Perry Smith CPA

Sacramento, California
May 21, 2010